

**WISCONSIN STATE PLAN  
FOR  
ADMINISTRATION OF THE  
TITLE XX BLOCK GRANT  
TO STATES FOR SOCIAL SERVICES  
FFY2026**

**Wisconsin Department of Health Services  
1 West Wilson Street  
P.O. Box 7850  
Madison, WI 53703-7850**

**I. State/Federal Fiscal Year for Pre-Expenditure Plan**

Wisconsin's Pre-Expenditure Plan for the Social Services Block Grant (SSBG) covers the federal fiscal year 2026 beginning October 1, 2025 and ending September 30, 2026.

**II. Transmittal Letter – Attached**

**III. Public Inspection of Pre-Expenditure Report**

The Pre-Expenditure Report for FFY 2026 was posted on the Department of Health Services (DHS) external website on July 8, 2025 with a brief explanation of services included in the plan. The notice included information about how to provide comments through two paths – via regular mail or email. Please refer to the Appendices for a copy of the notice.

In addition, Wisconsin has a county administered human services system. Each of Wisconsin's 72 counties has a county board that makes decisions about how to allocate federal, state, and local funding for human services, including the SSBG.

**IV. Narrative**

**A. Administrative Operations**

The primary mission of the DHS is to protect and promote the health and safety of the people of Wisconsin. Toward that end, DHS has adopted a set of seven values. These values focus on supporting individuals in leading fulfilling, self-directed, healthy lives.

The SSBG is administered by county departments of human services. Each county agency works with their county board to allocate these resources to meet identified needs within their communities. In general, county departments manage the following:

- Adoption services
- Counseling services
- Child and adult day care
- Foster care services, adult and child

- Health-related services
- Home-based services
- Information and referral services
- Prevention and intervention
- Child and adult protective services
- Special services for individuals with disabilities
- Transportation

## **B. Fiscal Operations**

1. The SSBG funds are allocated to Wisconsin counties in accordance with a formula developed by the legislature and the governor as aids to county governments through the state biennial budget process. These entities are bound under the State and County Contract for Social Services and Community Programs to meet all federal requirements for the SSBG.
2. At the state level, decisions about the allocation of funding are made through the state biennial budget process by the Governor and the Legislature. The Legislature's Joint Committee on Finance plays a lead role in developing the budget. Notices of the committee's meetings and agendas are posted in accordance with state statutes and include an opportunity for public comment on specific topics, including funding for social services. The full legislature approves or modifies the committee's decisions as part of the final enactment of the state budget.

In addition, Wisconsin's counties seek input from the public on the use of human services funding, including SSBG funds. County supervisor board meetings, where decisions about funding allocations are made, are public meetings. Notices of these meetings and agendas must be posted in accordance with the state's open meetings law.

3. Wisconsin will follow all federal cost allocation requirements under the DHS approved federal cost allocation plan. The state has sufficient fiscal control and funding accountability to adequately safeguard the disbursement and accountability for funds awarded.
4. Wisconsin intends to transfer \$14,653,500 TANF to the SSBG. These funds will be allocated to county human services departments along with funds

from the state's regular SSBG allocation. In Wisconsin, state law assigns counties the lead role in providing human services to low income children and adults. These services include child protective services, foster care and adoption, services to children with developmental delays, case management and community support services to children with long term care needs, crisis intervention and other services to children with severe emotional disturbance, as well as other services to children and their families. Counties will use the TANF-transferred funds to provide these types of services to children and their families who are below 200% of the federal poverty level.

### **C. Program Operations**

1. Wisconsin will continue to support all five of the SSBG goals.
  - a. Achieving or maintaining economic self-support to prevent, reduce or eliminate dependency.
  - b. Achieving or maintaining self-sufficiency, including reduction or prevention of dependency.
  - c. Preventing or remedying neglect, abuse or exploitation of children and adults unable to protect their own interest, or preserving, rehabilitating or reuniting families.
  - d. Preventing or reducing inappropriate institutional care by providing for community-based care, home-based care or other forms of less intensive care.
  - e. Securing referral or admission for institutional care when other forms of care are not appropriate or providing services to individuals in institutions.
2. Eligibility for all services provided under the SSBG include:
  - a. Recipients of Medicaid
  - b. Recipients of Supplemental Security Income
  - c. Individuals who declare their income to be at or below 75% of the state's median income (see table below)

**Wisconsin State Median Income FFY 2026**  
**(Estimated) 100% Median Income = \$123,148\***

<b>Family Size</b>	<b>Income Limit Yearly (75%)</b>	<b>Monthly (75%)</b>
1	\$48,028	\$4,002
2	\$62,805	\$5,234

3	\$77,583	\$6,465
4	\$92,361	\$7,697
5	\$107,139	\$8,928
6	\$121,917	\$10,160

\*Source: U.S. Department of Health and Human Services,  
Low Income Home Energy Assistance Program

Counties may choose to provide services to individuals and families whose income exceeds the state minimums noted above. There is no income test for persons receiving social services that are court-ordered or protective in nature or for any of the following: crisis intervention, outreach, and information and referral. In addition, counties have waived the income test for specific services, including, but not limited to, crisis and respite child care.

#### **Definitions:**

Wisconsin Stat. s. 48.02(1d) – “Adult” means a person who is 18 years of age or older, except that for purposes of investigating or prosecuting a person who is alleged to have violated any state or federal criminal law or any civil law or municipal ordinance, “adult” means a person who has attained 17 years of age.

Wisconsin Stat. s. 48.02(2) – “Child” means a person who is less than 18 years of age, except that for purposes of investigating or prosecuting a person who is alleged to have violated a state or federal criminal law or any civil law or municipal ordinance; “child” does not include a person who has attained 17 years of age.

“Family” means one or more parents and children related by blood, marriage or adoption, and residing in the same household; or a parent substitute, such as a related caregiver or legal guardian, who has responsibility for the 24-hour care and supervision of a child.

3. The following services are provided by all county departments of human services. The method of service delivery varies across the state (e.g. public, private or a combination of both) depending on decisions of the County Board.

- Adoption services

- Counseling services
- Child and adult day care
- Foster care services, adult and child
- Health-related services
- Home-based services
- Information and referral services
- Prevention and intervention
- Child and adult protective services
- Special services for individuals with disabilities
- Transportation

#### **V. Pre-Expenditure Reporting Form**

**Official Authorized to commit Wisconsin to this agreement:**

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Debra Standridge  
Deputy Secretary  
Wisconsin Department of Health Services

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Date

## **Appendix A – Public Hearing / Public Notice**

### **Wisconsin's Social Services Block Grant**

The Wisconsin Department of Health Services receives federal funding each year to support a wide array of local services for families and individuals with low incomes. This funding is managed by local departments of human services. Local services supported by the Social Services Block Grant (Title XX Block Grant) include the following:

Adoption Services	Counseling
Child and Adult Day Care	Health Services
Child and Adult Foster Care Services	Home-Based Services
Information and Referral Services	Prevention and Intervention
Child and Adult Protective Services	Services for the Disabled
Transportation	

For the complete list, please refer to the Pre-Expenditure Report.

Federal law requires DHS to provide the public with an opportunity to review and provide comments on these proposed expenditures for 2026-2027. Comments may be sent by regular mail or by email before 12:00 p.m. on August 7, 2025.

Mail: SSBG  
Office of Policy Initiatives and Budget  
P.O. Box 7850  
Madison, WI 53703-7850  
Email: [DHSGrantReview@dhs.wisconsin.gov](mailto:DHSGrantReview@dhs.wisconsin.gov)

In addition, each of Wisconsin's 72 counties has a county board that makes decisions about how these federal funds are spent. These local budget documents are available to county department of human services upon request. Comments on these documents should also be sent to the above. For a list of local agencies, go to

<http://www.dhs.wisconsin.gov/forwardhealth/imagency/index.htm>

## **Appendix B – Proof of Audit**

Each year, the Legislative Audit Bureau completes a financial and compliance audit of the State of Wisconsin. This single audit satisfies state agencies' audit requirements under the federal Single Audit Act of 1984, as amended, and federal Uniform Guidance. The latest audit covers the period for state fiscal year 2024. Highlights from the audit are available at

<https://legis.wisconsin.gov/lab/by-year/2025-2026/report-25-04-state-of-wisconsin-fy-2023-24-single-audit/>. The full audit can be found at [https://legis.wisconsin.gov/lab/media/pyojciey/25-04full\\_713388.pdf](https://legis.wisconsin.gov/lab/media/pyojciey/25-04full_713388.pdf).

**Part A. Expenditures and Provision Method**

OMB NO.: 0970-0234

STATE: Wisconsin	FISCAL YEAR: CY2026 Planned	REPORT PERIOD: 1/1 - 12/31
Contact Person: Dan DeValve	Phone Number: 608-266-8399	
Title: Budget and Policy Analyst	E-Mail Address: DHSGrantReview@dhs.wisconsin.gov	
Agency: Department of Health Services	Submission Date: 9/1/2025	

Service Supported with SSBG Expenditures	SSBG Expenditures		Expenditures of All Other Federal, State and Local funds**	Total Expenditures	Provision Method	
	SSBG Allocation	Funds transferred into SSBG*			Public	Private
1 Adoption Services	\$2,644,941	\$1,562,163	\$83,882,508	\$88,089,612	X	X
2 Case Management	\$ -	\$ -	\$ -	\$ -		
3 Congregate Meals	\$ -	\$ -	\$ -	\$ -		
4 Counseling Services	\$4,063,941	\$2,400,257	\$128,885,129	\$135,349,328	X	X
5 Day Care--Adults	\$9,615	\$ -	\$310,607	\$320,222	X	X
6 Day Care—Children	\$93,068	\$54,979	\$2,952,151	\$3,100,215	X	X
7 Education and Training Services	\$ -	\$ -	\$ -	\$ -		
8 Employment Services	\$ -	\$ -	\$ -	\$ -		
9 Family Planning Services	\$ -	\$ -	\$ -	\$ -		
10 Foster Care Services--Adults	\$1,292,835	\$ -	\$41,764,952	\$43,057,787	X	X
11 Foster Care Services--Children	\$1,925,720	\$1,906,631	\$60,303,651	\$64,136,003	X	X
12 Health-Related Services	\$2,646,484	\$1,563,074	\$83,931,444	\$88,141,003	X	X
13 Home-Based Services	\$122,527	\$ -	\$3,958,244	\$4,080,771	X	X
14 Home-Delivered Meals	\$ -	\$ -	\$ -	\$ -		
15 Housing Services	\$ -	\$ -	\$ -	\$ -		
16 Independent/Transitional Living Services	\$ -	\$ -	\$ -	\$ -		
17 Information & Referral	\$1,070,284	\$632,134	\$33,943,325	\$35,645,743	X	X
18 Legal Services	\$ -	\$ -	\$ -	\$ -		
19 Pregnancy & Parenting	\$ -	\$ -	\$ -	\$ -		
20 Prevention & Intervention	\$1,000,679	\$517,201	\$27,771,810	\$29,289,690	X	X
21 Protective Services--Adults	\$961,268	\$ -	\$31,052,097	\$32,013,315	X	X
22 Protective Services--Children	\$2,897,068	\$1,419,294	\$45,158,852	\$49,475,214	X	X
23 Recreation Services	\$ -	\$ -	\$ -	\$ -		
24 Residential Treatment	\$ -	\$ -	\$ -	\$ -		
25 Special Services--Disabled	\$88,534	\$52,290	\$2,807,804	\$2,948,629	X	X

26	Special Services--Youth at Risk	\$ -	\$ -	\$ -	\$ -		
27	Substance Abuse Services	\$ -	\$ -	\$ -	\$ -	\$ -	
28	Transportation	\$625,823	\$369,626	\$19,847,565	\$20,843,014	X	X
29	Other Services***	\$6,947,719	\$4,175,850	\$220,269,804	\$231,393,373	X	X
30	SUM OF EXPENDITURES FOR SERVICES	\$26,390,476	\$14,653,500	\$786,839,943	\$827,883,919		
31	Administrative Costs	\$1,549,346	\$ -	\$ -	\$1,549,346		
32	SUM OF EXPENDITURES FOR SERVICES AND ADMINISTRATIVE COSTS	\$27,939,822	\$14,653,500	\$786,839,943	\$829,433,265		

\* From which block grant(s) were these funds transferred?

TANF

\*\* Please list the sources of these funds:

county and state tax dollars and federal IV-B and IV-E

\*\*\* Please list other services:

see footnotes (attached)

**Part B. Recipients**

OMB NO.: 0970-0234

STATE: Wisconsin					
FISCAL YEAR: CY2026 Planned					
Service Supported with SSBG Expenditures	Children				
		Adults			
		Adults Age 59 Years & Younger	Adults Age 60 Years & Older	Adults of Unknown Age	Total Adults
1 Adoption Services	999				999
2 Case Management					
3 Congregate Meals					
4 Counseling Services	1,587	4,601	1,094		5,695 7,282
5 Day Care Adult		83	23		106 106
6 Day Care Children	253				253
7 Education and Training					
8 Employment Services					
9 Family Planning Services					
10 Foster Care Services - Adults		144	96		240 240
11 Foster Care Services - Children	5,966				5,966
12 Health Related Service	16,566	160	314		474 17,040
13 Home Based Services		325	337		662 662
14 Home Delivered Meals					
15 Housing Services					
16 Independent / Transitional Living					
17 Information & Referral	846	1,633	318		1,951 2,797
18 Legal Services					
19 Pregnancy & Parenting					
20 Prevention & Intervention	1,918	1,337	259		1,596 3,514
21 Protective Services - Adults		2,348	1,606		3,954 3,954
22 Protective Services - Children	33,347				33,347
23 Recreation Services					
24 Residential Treatment					
25 Special Services - Disabled	20,155	905	281		1,186 21,341
26 Special Services - Youth at Risk					
27 Substance Abuse Services					
28 Transportation	614	1,028	195		1,223 1,837
29 Other Services	9,928	17,257	9,224		26,481 36,409
30 TOTAL RECIPIENTS OF SERVICES	92,179	29,821	13,747		43,568 135,747

