



Date: August 6, 2024

DCTS Action Memo 2024-05

To: Subscribers of the DCTS Action Memo Email Distribution List

From: Gynger Steele, Administrator

Opioid Abatement Efforts by Law Enforcement Agencies Request for Applications

Summary

This memo provides notice of a funding opportunity for law enforcement agencies working to address the opioid epidemic in Wisconsin. The deadline to apply for funding to implement one or more of the activities listed in this memo is 11:59 p.m. September 6, 2024.

Background

The Wisconsin Department of Health Services (DHS) is using \$3 million of Wisconsin's share of [National Prescription Opiate Litigation settlement funds](#) received for state fiscal year 2025 to support law enforcement agencies. At least \$1 million of this allocation is designated for law enforcement agencies in counties and municipalities with 70,000 or fewer residents. The remainder of the funds may be awarded to law enforcement agencies serving counties or municipalities of any size.

DHS intends to support activities in the following areas:

- Community drug disposal systems.
- Medication-assisted treatment education and awareness training.
- Pre-arrest or pre-arraignment deflection programs for people with an opioid use disorder.
- Treatment for people incarcerated with an opioid use disorder.

Funds may be requested for one, two, three, or all four of the areas listed above.

The National Prescription Opiate Litigation involved drug distributors AmerisourceBergen, Cardinal Health, and McKesson as well as opioid manufacturer Johnson & Johnson.

The funds available through this request for applications must be used on opioid-related efforts and activities that align with the categories listed in "[Exhibit E: List of Opioid Remediation Uses](#)" to the Distributor Master Settlement Agreement and the Johnson & Johnson Master Settlement Agreement.

Activity 1: Community drug disposal systems

Community drug disposal systems offer safe methods for discarding unused and expired medications, helping to prevent diversion and protect the environment.

Permanent drug drop boxes managed by law enforcement agencies provide an opportunity for community members to dispose of their unwanted and expired medications. Permanent drug drop boxes

must be placed inside a law enforcement agency's physical location and adhere to Drug Enforcement Administration specifications as described in the Code of Federal Regulations [Title 21, Chapter II, Part 1317 Subpart B § 1317.75 \(e\)](#)

Prescription drug deactivation units provide people the opportunity to dispose of unwanted and expired medications from their homes.

Funding for this activity can be used to purchase and install a permanent drug drop box and/or to purchase prescription drug deactivation units to be distributed to community members.

Activity 2: Medication-assisted treatment education and awareness training

The medications for opioid use disorder approved by the Food and Drug Administration include methadone, buprenorphine, and naltrexone. The medications work to reduce cravings and most help with withdrawal symptoms.

Funding for this activity can be used to train and educate law enforcement officers and other staff on medication-assisted treatment as it relates to the criminal justice system. This can be done through in-state training and conferences. This funding can be used to cover overtime and backfill staffing costs. The overtime and backfill staffing costs must be connected to staff attending a training or conference or staff coverage to allow another person to attend a training or conference.

Activity 3: Pre-arrest or pre-arraignment deflection programs for people with an opioid use disorder

According to the [National Council for Mental Wellbeing](#), punitive approaches to stop opioid use have largely failed to improve public health and public safety, necessitating a shift in how communities respond to and support people with opioid use disorder.

Funding for this activity can be used to divert people who are using opioids and engaging in illegal behavior from the criminal justice system by linking them to harm reduction services, treatment, recovery support services, housing assistance, and other social services in their community.

Activity 4: Treatment for people incarcerated with opioid use disorder

Withholding evidence-based opioid use disorder treatment for people incarcerated increases risk of death during incarceration and upon release. Studies show providing medication-assisted treatment promotes recovery and reduces drug use, disease rates, and overdose events.

Applicants accepting this funding must make methadone, buprenorphine, and naltrexone available to all jail residents with opioid use disorder.

To receive funding for this activity, applicants must demonstrate that:

- All new jail residents will be screened for opioid use disorder.
- All new jail residents will be assessed for opioid overdose risk factors and educated on the signs of an opioid overdose.
- All medications for opioid use disorder approved by the Food and Drug Administration will be available, including methadone, buprenorphine, and naltrexone.
- Certified peer specialists and recovery coaches will be available to support jail residents and staff.

- Staff will coordinate with community partners to ensure releasing jail residents are connected to ongoing care. This work may include medication refills and/or needs related to counseling and housing.
- Naloxone/ NARCAN®, the opioid overdose reversal medication, will be offered at no cost to all released jail residents with opioid use disorder.

Applicants must select one of the models below for this activity.

Model 1: Off-site medication administration by partner agency(s). Patients are transported to community opioid treatment programs, hospitals, or other medical providers for medication.

Model 2: On-site medication administration by partner agency(s) and on-site providers, if available. Methadone to be provided by an opioid treatment program. The opioid treatment program also may provide buprenorphine and naltrexone. Correctional health care providers or licensed correctional prescribers could administer naltrexone and buprenorphine on-site.

Model 3: A jail operated by the law enforcement agency becomes a licensed opioid treatment program permitting the use of methadone, as well as the use of buprenorphine and naltrexone. Opioid treatment programs are required to be licensed and certified under [Wis. Admin. Code § DHS 75.50](#) and [Wis Admin. Code § DHS 75.59](#).

Funding for this activity can be used to support jails in maintaining the safety and security of the facility and community. This includes covering staff salaries to provide a new service, purchasing equipment needed to begin and maintain the activity, covering medication costs, and covering costs related to providing counseling/therapy services.

Naloxone/ NARCAN® to be given to all releasing jail residents with opioid use disorder may be purchased with this funding.

Eligibility for funding

All Wisconsin law enforcement agencies are eligible to apply for this funding.

- Tribal nation police agencies
- State Patrol
- County sheriff's offices
- Municipal police departments (City, village, town)
- University police departments

Law enforcement agencies awarded opioid abatement efforts funds from previous requests for applications for this funding are eligible to apply for state fiscal year 2025 funding.

Application design

All narrative content created for the application must be typed in single-space format using a 12-point font. All pages should have one-inch margins.

Applications will be reviewed and scored by an evaluation committee based on the criteria listed. Awards will be made to the highest scored applications as determined by DHS.

There are tips on the DHS website to help agencies in applying for a DHS grant. [Review these tips when developing a grant funding application.](#)

Applications for this grant funding opportunity must include all the sections listed below.

- **Abstract (10 points):** A summary of the project details (Up to one page)
- **Project narrative**
 - **Activity design:** Clearly label the activity or activities selected.
 - **Community drug disposal systems (50 points)**
(up to one page)
 - If installing a permanent box, describe the placement and operation, including how the box will be promoted, maintained, and monitored.
 - If purchasing drug deactivation units, describe the plan for distribution, including the population of focus and any promotion or marketing efforts.
 - **Medication-assisted treatment education and awareness training (50 points)**
(up to one page)
Describe the training plan, including who will provide the training, the topic(s) of the training, who will attend, and expected outcomes of providing the training.
 - **Pre-arrest or pre-arraignment deflection programs for people with an opioid use disorder (50 points)**
(up to two pages)
Describe the activity to be done, including:
 - How the program will operate, including which deflection and/or pre-arrest pathway the program fits—self-referral, active outreach, naloxone plus, officer prevention, and officer intervention. See page 3 of the “[An Overview of Deflection and Pre-Arrest Diversion to Prevent Opioid Overdose](#)” from the National Council on Mental Wellbeing for more information on the pathways.
 - The participant eligibility requirements.
 - Referral agencies to be used and the services each agency will provide.
 - The role of staff and/or contracted partners.
 - How program participation will be monitored and who will be responsible for tracking program compliance for participants.
 - **Treatment services for incarcerated people with opioid use disorder (50 points)**
(up to four pages)
Describe the activity to be done, including:
 - The model being used. See page 3 of this memo for a description of the models.
 - How the services will operate.
 - The screening and assessment processes used to determine eligibility.
 - The role of staff and/or contracted partners.
 - How the program will ensure best practices will be used to integrate counseling services.
 - How methadone, buprenorphine, and naltrexone will be offered.
 - How program participation will be monitored and who will be responsible for tracking program compliance for participants.
 - **Statement of need (10 points)**
(up to two pages)
 - Describe the scope of the problem the activity or activities will address.
 - Describe any previous or current attempts to address the problem(s) and explain why they did or did not work.

- Describe any unique factors about your community impacting the problem(s) and the design of this proposed activity or these proposed activities.
- Describe the population(s) of focus for the project(s).
- **Evaluation (5 points)**
(up to one page)
Describe how you will determine whether the activity is successful.
- **Diversity, equity, and inclusion (5 points)**
(up to one page)
Describe how diversity, equity, and inclusion are being considered in the activity.
- **Sustainability (5 points)**
(up to one page)
Describe plans, if any, to continue this work beyond the funding period.
- **Contract application (5 points):** Complete the [DCTS Annual Grant/Contract Application: Condensed, F-21276C](#).
- **Budget worksheet (5 points):** Complete the [DCTS Summary Line Item Budget: F-01601](#).
- **Letters of support (Pass/Fail):**
 - **Required:** Letters of support from project partners are required for applicants pursuing funds for the pre-arrest or pre-arraignment deflection programs for people with an opioid use disorder and treatment for people incarcerated with an opioid use disorder activities. These letters of support can be from the district attorney's office, county sheriff or jail administrator, county criminal justice coordinating council, behavioral health providers, peer support providers, and health care providers.
 - **Not required:** Letters of support are not required for applicants pursuing funds for the community drug disposal systems and medication-assisted treatment education and awareness training activities.

Letters of support do not count toward page limit restrictions.

Funding terms and conditions

The total amount of funding available for this program during the state fiscal year 2025 is \$3 million. At least \$1 million of this allocation is designated for law enforcement agencies in counties or municipalities with 70,000 or fewer residents. The remainder of the funds may be awarded to law enforcement agencies serving counties or municipalities of any size.

Individual grant amounts will be determined by the number of applications, available funding, and the information contained in the application.

The contract period for awarded recipients will be July 1, 2024, through June 30, 2025. Applicants should plan and budget for funding through this period only. Carryover of funds into another contract may be possible based on the availability of funds. Renewal of the contract will be based upon the grantee's satisfactory performance, satisfactory completion of annual deliverables, and audit findings.

Applications should not exceed the maximum amount listed below for the activity or activities selected.

- Activity 1 - Community drug disposal systems: Applicants may apply for \$1,000 for each permanent drug drop box being purchased and installed and/or up to \$900 for every 200 drug deactivation units for community distribution. Grants for this activity are capped at \$5,000.

- Activity 2 - Medication-assisted treatment education and awareness training: Applicants may apply for up to \$10,000.
- Activity 3 - Pre-arrest or pre-arraignment deflection programs for people with an opioid use disorder: Applicants may apply for up to \$250,000.
- Activity 4 - Treatment for people incarcerated with opioid use disorder: Applicants may apply for up to \$400,000.

Example of how the grant caps apply

If an applicant selects the medication-assisted treatment and awareness training activity and the pre-arrest or pre-arraignment deflection activity, the applicant's budget should not exceed \$10,000 for the medication-assisted treatment education and awareness training and \$250,000 for the pre-arrest or pre-arraignment deflection programs. The total budget should not exceed \$260,000.

Funding may be used for personnel, employee benefits, travel/training, equipment, supplies and operating expenses, and consultants/contracted services. Funds spent on personnel must be spent on hiring new staff, providing coverage (backfilling posts and/or overtime) for training attendance, establishing treatment services, or implementing a peer support network. All expenses must be new and cannot replace existing state or local government funding.

Any equipment purchases of \$5,000 or more must be approved by DHS before purchase.

Construction of new buildings, the purchase of vehicles, and the purchase of food are not allowed.

DHS may negotiate the terms of the contract, including the award amount, with the selected applicants before entering a contract. If contract negotiations cannot be concluded successfully with a recommended applicant, DHS may terminate contract negotiations with that applicant.

The contracts resulting from this request for applications will be between DHS and the awarded applicants. Grantees using subcontractors will be responsible for ensuring subcontractors abide by all terms and conditions of the grant.

There is no match requirement for this grant. Applicants may combine funds provided through this funding opportunity with other funding sources received to achieve projects unobtainable without a braided funding approach. These funds are not allowed to supplant other funding sources.

Grant funds must be used as a payment of last resort. Grantees are responsible for assuring that insurance and other payer options have been exhausted before the use of grant funds. Grantees are expected to track and report program income. All program income must be used to enhance or expand the grant-funded project services.

Reporting requirements

Awarded applicants must submit performance reports during the grant period by deadlines established by DHS.

Reporting requirements will include a summary of expenditures and an account of program accomplishments or other relevant metrics resulting from awarded funds.

Awarded applicants also must comply with any additional reporting requirements specified by DHS. Failure to report this data on the schedule listed in this memo may result in the loss of funds and repayment of the funds provided to the tribal nation.

Application submission

Completed applications must be emailed to [Bureau of Prevention Treatment and Recovery](#) by 11:59 p.m. September 6, 2024. Completed applications will include the following attachments.

- The narrative covering the items listed in the application design section of this memo as a Microsoft Word document.
- Letters of support (if required) as PDFs or Microsoft Word documents.
- A completed and unprotected [DCTS Annual Grant/Contract Application: Condensed, F-21276C](#).
- A completed and unprotected [DCTS Summary Line Item Budget: F-01601](#)

Applicants will receive an email confirming receipt of their application within three business days. If you do not receive an email confirmation within three business days, contact [Bureau of Prevention Treatment and Recovery](#).

If you have a question or concern about this memo, email the [Bureau of Prevention Treatment and Recovery](#).